

The 'Better Decision Making' tool has been designed to help you consider the impact of your proposal on the health and wellbeing of communities, the environment, and local economy. It draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services by considering the equalities and human rights implications of the decisions we make. The purpose of this tool is to avoid decisions being made in isolation, and to encourage evidence-based decision making that carefully balances social, economic and environmental factors, helping us to become a more responsive and resilient organisation.

The Better Decision Making tool should be used when proposing new projects, services, policies or strategies, or significant amendments to them. The tool should be completed at the earliest opportunity, ideally when you are just beginning to develop a proposal. However, it can be completed at any stage of the decision-making process. If the tool is completed just prior to the Executive, it can still help to guide future courses of action as the proposal is implemented.

The Better Decision Making tool must be attached as an annex to Executive reports. A brief summary of your findings should be reported in the One Planet Council / Equalities section of the report itself.

Guidance to help you complete the assessment can be obtained by hovering over the relevant question.

Please complete all fields. If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

Introduction

Service submitting the proposal:	Regeneration and Asset Management
Name of person completing the assessment:	David Warburton / Ben Murphy
Job title:	Commercial Project Manager / Commercial Development Officer
Directorate:	Economy and Place
Date Completed:	01.11.17
Date Approved (form to be checked by head of service):	x

Section 1: What is the proposal?

1.1	Name of the service, project, programme, policy or strategy being assessed?
	The Executive report relates to the access option for the York Central project, a strategic development priority and sustainable growth location embedded in the Local Plan and corporate plan. The report seeks endorsement of an approach to accessing the site and the approval of further funding to progress masterplanning work. In the context of the One Planet York Better Decision Making Tool this future work will be subject of separate assessments in preparation for future decisions.
1.2	What are the main aims of the proposal?
	The main aim of the proposal is to determine a preferred route for accessing York Central, and securing additional funding, project development work can progress to the next stage, further detailed pre-application consultation will be undertaken by the project partnership in preparing planning applications, following the One Planet York principles of community engagement.
1.3	What are the key outcomes?
	The key outcome of the Executive decision will be to ensure that the project can progress in accordance with the current master programme and progress towards the achievement of the high level project outcomes for the City. Agreeing the preferred access location is deemed critical to unlocking this brownfield development site. The proposal will inevitably generate consequent impacts through, for example; traffic generation. However these will be assessed in full, and mitigated as appropriate part of the next stage of project development work with further (statutory) decision making required prior before implementation.

Section 2: Evidence

2.1	What data / evidence is available to support the proposal and understand its likely impact? (e.g. hate crime figures, obesity levels, recycling statistics)
	Detailed assessment of the potential impacts of alternative access options is considered in the technical documents appended to the Executive paper. This includes assessment of air quality, traffic congestion, and wider environmental and technical matters. The consultation was expressly designed and undertaken to gauge the levels of community impact which the alternative options would have. The consultation report, and suite of accompanying technical documents form the evidence base for the report recommendation.
	What public / stakeholder consultation has been undertaken and what were the findings?

2.2	<p>Public and stakeholder consultation was undertaken between 23rd August and 13th September 2017. This consultation focussed on the access options and associated issues (referenced at 2.1 above), but was itself preceded and informed by earlier consultation in 2016 on broader site development principles.</p> <p>The process, findings and outcomes from the consultation have been considered in detail by the project partnership and are reported in the Executive report</p>
2.3	<p>Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)</p> <p>Wider development and transport related initiatives will have impacts when considered in combination with the York Central scheme. Strategic cumulative assessment of these issues is undertaken as part of the strategic plan / development planning process.</p> <p>Further modelling and assessment will be undertaken in connection with the development of the agreed access option, and will have due regard to cumulative issues (internal and external to the project), the most appropriate forms of mitigation will be applied and this will form the evidence for and basis for future consultation / further Council decisions on scheme delivery detail.</p>



Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on residents or staff. This section relates to the impact of your proposal on the ten One Planet principles.

For 'Impact', please select from the options in the drop-down menu. If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

Equity and Local Economy

Does your proposal?	Impact	What are the impacts and how do you know?
3.1 Impact positively on the business community in York?	Positive	The access decision will allow the York Central development project to progress. This will (through subsequent decision making) deliver a significant quantum of grade A office space in a central location
3.2 Provide additional employment or training opportunities in the city?	Positive	as above
3.3 Help improve the lives of individuals from disadvantaged backgrounds or underrepresented groups?	Neutral	

Health & Happiness

Does your proposal?	Impact	What are the impacts and how do you know?
3.4 Improve the physical health or emotional wellbeing of residents or staff?	Positive	The access decision and funding of project activity will facilitate progression of a scheme considered to deliver net benefits in terms of sustainable development.
3.5 Help reduce health inequalities?	Unsure	The access route selected will ultimately accommodate vehicle trips from the City and development site, with potential environmental impacts including air quality, noise and amenity impacts. Initial assessment of these impacts forms part of the evidence for the executive decision. Subsequent work to develop and refine a selected option is also proposed, and this will include mitigation, impact reduction and benefit maximisation work. This will inform the development approach which requires further (statutory) approvals prior to delivery.
3.6 Encourage residents to be more responsible for their own health?	Neutral	
3.7 Reduce crime or fear of crime?	Positive	The selected access option will form one element of new piece of infrastructure designed and delivered to modern standards of construction. All options have been designed and costed on this basis. The decision to fund project work and the facilitation of project that flows from access decision will help deliver a scheme with net benefits to the City
3.8 Help to give children and young people a good start in life?	Positive	The selected access option will form one element of new piece of infrastructure designed and delivered to modern standards of construction. All options have been designed and costed on this basis. The decision to fund project work and the facilitation of project that flows from access decision will help deliver a scheme with net benefits to the City

Culture & Community

Does your proposal?	Impact	What are the impacts and how do you know?
3.90 Help bring communities together?	Unsure	The potential Community impact forms a key part of the access option recommendation and is informed and evidenced by specific Access Options Consultation already undertaken. Further work (to be funded by this decision) as part of the project development stage will involve further and wider consultation with local communities. The decision to fund project work and the facilitation of project work that flows from access decision will help deliver a scheme with net benefits to the City
3.10 Improve access to services for residents, especially those most in need?	Positive	The selected access options will form a new piece of infrastructure designed and delivered to modern standards of construction. All options have been designed and costed on this basis. The decision to fund project work and the facilitation of project that flows from access decision will help deliver a scheme with net benefits to the City
3.11 Improve the cultural offerings of York?	Positive	The proposal to contribute funding to the NRM is specifically intended to achieve this objective
3.12 Encourage residents to be more socially responsible?	Neutral	

Zero Carbon and Sustainable Water

Does your proposal?	Impact	What are the impacts and how do you know?
3.13 Minimise the amount of energy we use and / or reduce the amount of energy we pay for? E.g. through the use of low or zero carbon sources of energy?	Neutral	no direct impact
3.14 Minimise the amount of water we use and/or reduce the amount of water we pay for?	Neutral	no direct impact

Zero Waste		
Does your proposal?	Impact	What are the impacts and how do you know?
3.15 Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?	Neutral	no direct impacts - detail design of access construction will consider use of recycled materials

Sustainable Transport		
Does your proposal?	Impact	What are the impacts and how do you know?
3.16 Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Positive	Any of the access routes will ultimately serve the movement of people and goods, which can be undertaken in more or less sustainable manners. The decision on a preferred access route is informed by evidence on connectivity, traffic movements and delay, and therefore positively considers this objective. The facilitation of the project in general (through determination of a preferred access route and confirmation of funding to progress) will lead to sustainable transport issues in due course, which will be subject of further and subsequent evidence base work and Member approvals.
3.17 Help improve the quality of the air we breathe?	Mixed	The proposed access route will generate localised air quality impacts. These are considered in the report. As part of the detail development stage, further detail on impacts and mitigation will be assessed and considered. The current decision on access route is appropriately informed by evidence on air quality, and therefore positively considers this objective. The recommended route is estimated to generate some air quality improvements in Salisbury Terrace Leeman Rd area but with slight detriment to air quality arising from an increase in car journeys.

Sustainable Materials		
Does your proposal?	Impact	What are the impacts and how do you know?
3.18 Minimise the environmental impact of the goods and services used?	Positive	The recommended access route will ultimately serve the movement of people and goods, which can be undertaken in more or less sustainable manners. The decision on a preferred access route is informed by evidence on connectivity, traffic movements and delay, and therefore positively considers this objective. The facilitation of the project in general (through determination of a preferred access route and confirmation of funding to progress) will lead to the availability of more sustainable transport choices in future.

Local and Sustainable Food		
Does your proposal?	Impact	What are the impacts and how do you know?
3.19 Maximise opportunities to support local and sustainable food initiatives?	Neutral	none direct

Land Use and Wildlife		
Does your proposal?	Impact	What are the impacts and how do you know?
3.20 Maximise opportunities to conserve or enhance the natural environment?	Mixed	This objective has been positively considered in the access options decision recommendation and supporting papers. The recommended option has impact upon Millenium Green but the recommendation seeks to mitigate this impact and create further green spaces to enhance the natural environment. The general facilitation of development scheme which flows from this and other decisions recommended in the report will be themselves subject to separate subsequent Decisions.
3.21 Improve the quality of the built environment?	Positive	This objective has been positively considered in the access options decision recommendation and supporting papers. The general facilitation of development scheme which flows from this and other decisions recommended in the report will be themselves subject to separate subsequent Decisions.
3.22 Preserve the character and setting of the historic city of York?	Positive	This objective has been positively considered in the access options decision recommendation and supporting papers. The general facilitation of development scheme which flows from this and other decisions recommended in the report will be themselves subject to separate subsequent Decisions.
3.33 Enable residents to enjoy public spaces?	Mixed	This objective has been positively considered in the access options decision recommendation and supporting papers. The recommended option has impact upon Millenium Green but the recommendation seeks to mitigate this impact and create further public spaces on the York Central site. The general facilitation of development scheme which flows from this and other decisions recommended in the report will be themselves subject to separate subsequent Decisions.

3.40 Additional space to comment on the impacts		
This high level assessment can be used to assess the the project at key stages in its development		

Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.
If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities

Will the proposal **adversely impact** upon 'communities of identity'?
Will it **help advance equality** or **foster good relations** between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?
4.1	Age	Neutral	
4.2	Disability	Positive	Any access route delivered following this decision will ultimately deliver modern standards of accessibility / legibility in the public realm and new buildings
4.3	Gender	Neutral	
4.4	Gender Reassignment	Neutral	
4.5	Marriage and civil partnership	Neutral	
4.6	Pregnancy and maternity	Neutral	
4.7	Race	Neutral	
4.8	Religion or belief	Neutral	
4.9	Sexual orientation	Neutral	
4.10	Carer	Neutral	
4.11	Lowest income groups	Neutral	
4.12	Veterans, Armed forces community	Neutral	

Human Rights

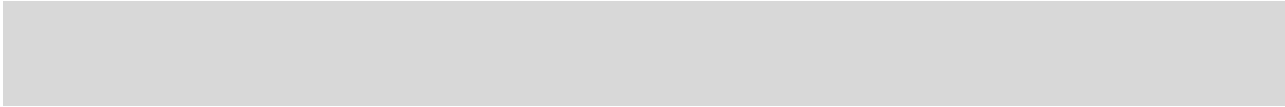
Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	Neutral	No direct impacts of the current decision.
4.14	Right not to be subjected to torture, degrading treatment or punishment	Neutral	No direct impacts of the current decision.
4.15	Right to a fair and public hearing	Positive	Public consultation and engagement on the decision was designed and undertaken to ensure that this objective is achieved
4.16	Right to respect for private and family life, home and correspondence	Neutral	No direct impacts of the current decision.
4.17	Freedom of expression	Positive	Public consultation and engagement on the decision was designed and undertaken to ensure that this objective is achieved
4.18	Right not to be subject to discrimination	Positive	Public consultation and engagement on the decision was designed and undertaken to ensure that this objective is achieved
4.19	Other Rights	Neutral	

4.20

Additional space to comment on the impacts

The consultation and engagement processes on the access option was designed to ensure that all of these objectives were achieved





Section 5: Planning for Improvement

5.1	<p>What have you changed in order to improve the impact of the proposal on the One Planet principles? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)</p>
	<p>As highlighted in the Executive report, public consultation on the access options led the project team to consider and develop access options in more detail at this stage.</p> <p>For the next stage of project development to be funded by this decision, every opportunity is being explored to deliver the best outcomes achievable, through using the One Planet principles (for example district heating technology). In addition to exploring alternative 'delivery models' such as this to service the site, any impacts resulting from any more conventional or prevailing delivery models will be minimised and mitigated as far as is possible, and their adoption and maintenance regulated through the (statutory) planning process.</p>

5.2	<p>What have you changed in order to improve the impact of the proposal on equalities and human rights? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)</p>
	<p>The recent consultations and engagement, being non statutory and specifically designed to engage broad public opinion attest to this.</p>

5.3	<p>Going forward, what further evidence or consultation is needed to ensure the proposal delivers its intended benefits? e.g. consultation with specific vulnerable groups, additional data)</p>
	<p>Further public consultation, through the project development stages, will be designed and delivered in accordance with the One Planet principles, and scheme components designed, reviewed, approved and delivered in accordance with the principles in the context of scheme opportunities and constraints).</p>

5.4	<p>Please record any outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal? (Expand / insert more rows if needed)</p>
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Action	Person(s)	Due date
To undertake detail design work on the selected access option - taking account of consultation comments	YCP project team	Jun-18
To ensure further consultation on emerging masterplanning work maximises opportunity for broad public engagement and is designed and delivered in accordance with the One Planet Principles.	YCP project team	Mar-18
To optimise the projects delivery against One Planet principles, in the context of scheme and partnership opportunities and constraints.	YCP project team	ongoing, with key programme milestones for phased scheme delivery
To ensure that YC partnership members and advisors remain fully cognisant of the One Planet principles and their relationship to this project.	CYC members of project team	by Nov 17

In the One Planet / Equalities section of your Executive report, please briefly summarise the changes you have made (or intend to make) in order to improve the social, economic and environmental impact of your proposal.